BACKGROUND

The Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA), 2021 provided $22B in financial support for colleges and universities. UC campuses qualified for $391M in support, $130M of which must be used for emergency grants to students. This is the same level of support required under the CARES Act of 2020. See Table 1 below.

Table 1: Shares of CRRSAA Funding

<table>
<thead>
<tr>
<th>Campus</th>
<th>Total Award</th>
<th>Minimum Amount for Student Aid Portion</th>
</tr>
</thead>
<tbody>
<tr>
<td>Berkeley</td>
<td>$45,429,825</td>
<td>$15,220,314</td>
</tr>
<tr>
<td>Davis</td>
<td>51,521,569</td>
<td>16,935,882</td>
</tr>
<tr>
<td>Irvine</td>
<td>54,737,221</td>
<td>18,365,815</td>
</tr>
<tr>
<td>Los Angeles</td>
<td>52,623,807</td>
<td>17,953,435</td>
</tr>
<tr>
<td>Merced</td>
<td>20,217,509</td>
<td>6,518,949</td>
</tr>
<tr>
<td>Riverside</td>
<td>46,440,300</td>
<td>14,867,313</td>
</tr>
<tr>
<td>San Diego</td>
<td>52,015,747</td>
<td>17,444,885</td>
</tr>
<tr>
<td>San Francisco</td>
<td>1,133,080</td>
<td>433,978</td>
</tr>
<tr>
<td>Santa Barbara</td>
<td>38,078,709</td>
<td>12,602,098</td>
</tr>
<tr>
<td>Santa Cruz</td>
<td>28,784,842</td>
<td>9,663,601</td>
</tr>
<tr>
<td>TOTAL</td>
<td>$390,982,609</td>
<td>$130,006,270</td>
</tr>
</tbody>
</table>

The Department of Education established a CRRSAA website with a Q & A. Guidance differs somewhat from the CARES Act emergency grants, but the delivery method will be the same.

University of California Office of the President Guidance as of February 5, 2021

The UC Office of the President issued the following guidance for the financial aid portion of the CRRSAA. This document reflects the University’s current understanding of federal intent and is separated into sections: Guidance which mirrors the CARES Act and that which differs.

The UC Office of the President will help coordinate the sharing of information between campuses and with outside stakeholders. UCOP will not be involved in the allocation of the funding, which will come from the US Department of Education. Campuses are encouraged to work with the Office of the President on summarizing their plans, as well as on future reporting requirements to ensure systemwide coordination for both state and federal policymakers.

Guidance Similar to CARES Act

- Ensuring that students can continue to make progress towards graduation despite financial and other challenges created by the COVID-19 pandemic should be the overarching goal of campuses’ plans.

- As with CARES Act, the campus Financial Aid Office will be in the best position to administer in compliance with existing and forthcoming regulations.
• UC Financial Aid Offices are requested to consult with other key leaders on campus, including the Graduate Division, Basic Needs Centers and campus Associated Students, as they develop their process and plans, although not on individual awarding decisions.

• Campuses continue to make myriad decisions about COVID-19 and therefore need flexibility as they develop their local emergency grant funding to meet the needs of their students. In general, the plans should reflect the following principles:
  
  o Efficient Delivery: Campuses should prioritize delivery in Spring and, if necessary, Summer 2021. Additional funding is anticipated for future terms.

  o Equity: Campuses may provide broad-based support (e.g., a base award to all students), but are also encouraged to provide additional support to groups that may require additional assistance (e.g., low-income, parenting students).

  o Direct Emergency Grant Payments: The Department’s guidance is clear that funds should be delivered directly to students, not to pay for past due bills, to reimburse prior expenditures by the campus (e.g., to pay back the campus for purchased laptops), or to replace lost wages.

  o Beyond the Cost of Attendance: The Department also has made it clear that this funding can be made available to students without regard to the normal total cost of attendance limits.

  o Disaster Emergency Relief: The IRS released guidance in late 2020 clarifying that the payments of disaster relief are not reportable on the 1098-T.

**Guidance Unique to CRRSAA: Emphasis on Exceptional Financial Need**

The CRRSAA guidance from the Department of Education places much more emphasis on the needs faced by recipients. Below is a quote from Question 8, Page 5 of the Q & A:

> Unlike the CARES Act, the CRRSAA requires that institutions prioritize students with exceptional need, such as students who receive Pell Grants, in awarding financial aid grants to students. However, students do not need to be only Pell recipients or students who are eligible for Pell grants… Institutions should carefully document how they prioritize students with exceptional need in distributing financial aid grants to students, as the Department intends to establish reporting requirements regarding the distribution of financial aid grants to students consistent with section 314(e) of CRRSAA.

UC campuses awarded CARES Act funding to undergraduate students in a way that is consistent with the “exceptional need” above, providing tiered awards based on their Expected Family Contribution or status as parenting students.
However, some campuses provided CARES funds to graduate students without a Free Application for Federal Student Aid (FAFSA) as long as they signed an affidavit that they would otherwise have qualified as Title IV eligible.

The Office of the President does not recommend that campuses require all CRRSAA recipients to file a FAFSA, but strongly recommends that an alternative means of confirming that a student has extraordinary financial need be established.

**Guidance Unique to CRRSAA: Undocumented Students**

The CARES Act specifically excluded undocumented students, so the Office of the President recommended that campuses identify campus funding to provide equivalent emergency grants for AB 540 undocumented students. In general, campuses were able to achieve this goal.

The CRRSAA appears to eliminate the requirement that students be Title IV eligible to receive emergency grants, but the new Department of Education has yet to issue guidance.

Therefore, UCOP strongly recommends that campuses use campus funds instead of CRRSAA funds to provide emergency grants to AB 540 undocumented.

**Guidance Unique to CRRSAA: International Students**

As with undocumented students, the new Department of Education has not released guidance on whether or not the CRRSAA emergency grants can be issued to international students.

Therefore, UCOP strongly recommends that campuses not issue CRRSAA funds to international students at this time. However, campuses may consider setting aside some CRRSAA funding for international students, taking into consideration the following:

- As described above, students would need to demonstrate “exceptional need” in the absence of a FAFSA.
- It remains unclear if receipt of these funds would constitute a “public charge” affecting a student’s visa status.